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~~—SOURCE SELECTION INFORMATION— See FAR 2.101 and 3.104—~~

## LIMITED SOURCES JUSTIFICATION

### THIS ACQUISITION IS BEING CONDUCTED UNDER THE AUTHORITY OF THE MULTIPLE AWARD SCHEDULE PROGRAM

#### FORTIFY SOFTWARE SUBSCRIPTION 22-58

#### 1. CONTRACTING ACTIVITY.

United States Transportation Command (USTRANSCOM), IT Programs and Support Services Division, USTRANSCOM/TCAQ-D, 508 Scott Drive, Building 1900W, Scott AFB, IL 62225-5357.

#### 2. NATURE AND/OR DESCRIPTION OF ACTION BEING APPROVED.

USTRANSCOM TCJ6 requires other than full and open competition for the acquisition of Fortify Static Code Analyzer. This software supports programs within the organizations that fall under USTRANSCOM, Surface Deployment and Distribution Command (SDDC), Military Sea Command (MSC), Air Mobility Command (AMC), and Joint Enabling Capabilities Command (JECC). This will be awarded as a Firm-Fixed Price (FFP) order utilizing the Department of Defense (DoD) Enterprise Software Initiative (ESI).

#### 3. DESCRIPTION OF THE SUPPLIES OR SERVICES REQUIRED TO MEET THE AGENCY'S NEEDS.

This requirement is a follow-on to task order HTC71121FD101, awarded by the USTRANSCOM Directorate of Acquisition to Carahsoft Technology Corp. as a Brand Name FFP order. HTC71121FD101 was executed to comply with National Defense Authorization Act Section 933, Department of Defense Instruction (DoDI) 8500.01, and Defense Information Security Agency (DISA) Application STIG. USTRANSCOM programs must use an automated code scanning tool throughout the software development life cycle. Additionally, use of an automated code scanning tool improves the cyber security posture of USTRANSCOM and standardizes the code analysis process.

The requirement is for the sustainment of the Fortify licenses to ensure continued compliance with the National Defense Authorization Act Section 933, DoDI 8500.01, and DISA Application STIG. Software subscriptions allow the Government to continue use of the software for as long as they continue to comply with the terms of the license agreement. The maintenance and

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Controlled by: USTRANSCOM

Controlled by: Directorate of Acquisition

CUI Category/ies: ~~SSEL~~

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POC: [REDACTED]

support of this requirement provides the updates, maintenance releases, and patches necessary to maintain mission critical database supported programs within the organizations that fall under USTRANSCOM, SDDC, MSC, AMC, and JECC.

USTRANSCOM/J6 has requested the following:

Part Number	Description	Qty
SB-AD864	Security Fortify Premium Edition Suite Subscription SW	41
SB-AF149	Fortify Content for Subscription	41
SB-AD866	Security Fortify Add-on 5 Application Pack Subscription SW	82
SB-AF149	Fortify Content for Subscription	82
SB-AD872	Security Fortify Scanning User Subscription SW	150
SB-AF149	Fortify Content for Subscription	150
SB-AD890	Security WebInspect 1 Concurrent User Subscription SW	5
SB-AF149	Fortify Content for Subscription	5
SB-AE002	Fortify Scan Machine Subscription SW	2
SB-AF149	Fortify Content for Subscription	2
SB-AE004	Fortify Scan Model 1 User Subscription SW	5
SB-AF149	Fortify Content for Subscription	5
SB-AF124	Fortify Sonatype Lifecycle 1 User Subscription SW	10
SU-AA053	Named Support Engineer - Premium Support	1
SU-AA050	In-Country Resource (United States) - Premium Support	1

The estimated value of the acquisition is [REDACTED] and will utilizing Fiscal Year 2022 TWCF funds. The anticipated period of performance of 29 September 2022 – 28 September 2023.

**4. AUTHORITY AND SUPPORTING RATIONALE AND A DEMONSTRATION OF THE PROPOSED CONTRACTOR'S UNIQUE QUALIFICATIONS TO PROVIDE THE REQUIRED SUPPLY OR SERVICE.**

In accordance with (IAW) Federal Acquisition Regulation (FAR) 8.405-6(b), this is a Brand Name Only requirement. Micro Focus is the provider and manufacturer of all Fortify software, licenses, subscriptions, warranty, and maintenance. Fortify is a commercial-off-the-shelf software suite that is proprietary to Micro Focus.

The Fortify software product provides security scanning for the broadest section of known security vulnerabilities in a single software product. Fortify is the USTRANSCOM standard tool for static code analysis. This tool has been pervasively integrated across work centers and specified in multiple USTRANSCOM contracts. Fortify is the only product that scans all industry best practice standards and includes over 25 software development languages in a single product. The majority of USTRANSCOM programs operate on software languages that are more than 10 years old, and Fortify is the only solution that works with older programming languages. Additionally, the Fortify tool is a requirement in the software development contracts for USTRANSCOM individual Programs of Record (PoRs). Fortify expertise is specifically identified as a requirement in the Program Executive Office (PEO) program support contract for security engineers, as well as a specific requirement for the USTRANSCOM Information Technology Service Management (ITSM) contract for security assessors.

There are other static code scanning tools in the market that meet the Federal Information Security Management Act (FISMA) for scanning software code, including [REDACTED] and [REDACTED]. However, a review of these products found that none, except Fortify, were able to provide all required industry best practice standards and code languages necessary to meet the USTRANSCOM mission. Although research showed using all three solutions [REDACTED] together may meet the standards and language requirement, it still would not meet the security requirements for USTRANSCOM. [REDACTED] only performs binary code scans (analysis) and requires the code to be sent to [REDACTED] for scanning. In contrast, Fortify performs both static code and binary code scans (analysis), meeting the USTRANSCOM standard. The use of Fortify allows USTRANSCOM to conduct the required static code analysis on-site within Government use/control. This allows USTRANSCOM to set up and configure the security scanning tools to best meet its needs, thereby permitting rapid tool adjustment to address emergent security threats. Use of the Fortify tool is vital to ensuring the delivery of mission capabilities for USTRANSCOM and the Transportation Component Commands (TCCs), enabling daily execution of the USTRANSCOM global mission.

The Fortify software is essential to the USTRANSCOM's requirements, and market research indicates other companies' similar products cannot meet or cannot be modified or combined to meet agency's needs in a cost-effective or timely manner. Therefore, no other manufacturer can support the programs that require Fortify's source code.

Maintenance and support are required to continue to receive critical updates, maintenance releases, patches, telephone assistance, or any other technical support services for the licensed programs. If technical support lapses, a Back Support Fee is assessed.

**5. DETERMINATION BY THE ORDERING ACTIVITY CONTRACTING OFFICER THAT THE ORDER REPRESENTS THE BEST VALUE CONSISTENT WITH FAR 8.404(d).**

Pricing under DoD ESI is considered fair and reasonable; however, Contracting Officers shall comply with FAR 8.404(d) Pricing and CD 2014-O0011 which clarifies that ordering activity Contracting Officers are responsible for determining price fair and reasonableness when using the Federal Supply Schedules by using the proposal analysis technique(s) at FAR 15.404-1. This determination will be based upon competition and commercially published prices.

**6. DESCRIPTION OF THE MARKET RESEARCH CONDUCTED AMONG SCHEDULE HOLDERS AND THE RESULTS OR A STATEMENT OF THE REASON MARKET RESEARCH WAS NOT CONDUCTED.**

Available sources were searched IAW the order of precedence procedures outlined in the Defense Federal Acquisition Regulation Supplement (DFARS) and the correlating Procedures, Guidance, and Information (PGI) 208.74 – Enterprise Software Agreements. This sub-part implements the Department of Defense's (ESI) to develop processes for software asset management.

Market research indicates that Fortify software is available on the ESI website from Carahsoft Technology Corporation and EC America, Inc., both large businesses.

**7. ANY OTHER FACTS SUPPORTING THE JUSTIFICATION.**

N/A.

**8. A STATEMENT OF THE ACTIONS, IF ANY, THE AGENCY MAY TAKE TO REMOVE OR OVERCOME ANY BARRIERS THAT LED TO THE RESTRICTED CONSIDERATION BEFORE ANY SUBSEQUENT ACQUISITION FOR THE SUPPLIES OR SERVICES IS MADE.**

USTRANSCOM is researching potential transitions to alternate software solutions and will actively consider migration to new systems which may then be competed in the open market. Current estimations indicate that it will take another year to fully explore and prepare for such a migration to occur, if deemed feasible.

**9. THE ORDERING ACTIVITY CONTRACTING OFFICER'S CERTIFICATION THAT THE JUSTIFICATION IS ACCURATE AND COMPLETE TO THE BEST OF THE CONTRACTING OFFICER'S KNOWLEDGE AND BELIEF.**

I certify that the justification is accurate and complete to the best of my knowledge and belief.

COOMBES,DEBORAH  
AH.KARLEEN [REDACTED]  
[REDACTED]  
Digitally signed by  
COOMBES,DEBORAH.KARLEEN  
Date: 2022.08.29 06:19:47 -05'00'  
DEBORAH K. COOMBES  
Contracting Officer

**10. TECHNICAL OR REQUIREMENTS PERSONNEL CERTIFICATION.**

I certify that the supporting data which form a basis for this justification are complete and accurate.


[REDACTED]  
Digitally signed by  
[REDACTED]  
Date: 2022.08.26 07:52:36 -05'00'  
[REDACTED]  
Code Analysis Service Owner

**11. WRITTEN DETERMINATION OF THE APPROVING OFFICIAL IDENTIFYING THE CIRCUMSTANCE THAT APPLIES TO THIS LIMITED SOURCE JUSTIFICATION.**

Based on the above cited justification, I hereby determine the circumstance in FAR 8.405-6(b) applies to this limited source justification.

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 Digitally signed by   
Date: 2022.08.29 10:44:30 -0500

  
Competition Advocate

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